

Sacramento Power Authority



Financial Statements *as of December 31, 2018 and 2017* and **Report of** **Independent Auditors**

SACRAMENTO POWER AUTHORITY
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INDEPENDENT AUDITORS' REPORT

To the Board of Directors of
Sacramento Power Authority
Sacramento, California

We have audited the accompanying financial statements of Sacramento Power Authority which comprise the Statements of Net Position as of December 31, 2018 and 2017, and the related Statements of Revenues, Expenses and Changes in Net Position, and Statements of Cash Flows for the years then ended and the related notes to the financial statements.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control over financial reporting relevant to the Sacramento Power Authority's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Sacramento Power Authority's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Sacramento Power Authority at December 31, 2018 and 2017, and the changes in its financial position and its cash flows for the years then ended, in accordance with accounting principles generally accepted in the United States of America.

Other Matter

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis as listed in the table of contents be presented to supplement the financial statements. Such information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Baker Tilly Virchow Krause, LLP

Madison, Wisconsin
February 15, 2019

**SACRAMENTO POWER AUTHORITY
MANAGEMENT'S DISCUSSION AND ANALYSIS - UNAUDITED
For the Years Ended December 31, 2018 and 2017**

Using this Financial Report

This annual financial report for Sacramento Power Authority (Agency) consists of management's discussion and analysis and the financial statements, including notes to the financial statements. The basic Financial Statements consist of the Statements of Net Position, the Statements of Revenues, Expenses and Changes in Net Position and the Statements of Cash Flows.

The Agency's accounting records are maintained in accordance with Generally Accepted Accounting Principles for proprietary funds as prescribed by the Governmental Accounting Standards Board. The Agency's accounting records generally follow the Uniform System of Accounts for Public Utilities and Licensees prescribed by the Federal Energy Regulatory Commission.

Overview of the Financial Statements

The following discussion and analysis of the financial performance of the Agency provides an overview of the financial activities for the years ended December 31, 2018 and 2017. This discussion and analysis should be read in conjunction with the Agency's financial statements and accompanying notes, which follow this section.

The Statements of Net Position provide information about the nature and amount of resources and obligations at a specific point in time.

The Statements of Revenues, Expenses and Changes in Net Position report all of the Agency's revenues and expenses during the periods indicated.

The Statements of Cash Flows report the cash provided and used by operating activities, as well as other cash sources such as investment income and debt financing, and other cash uses such as payments for debt service and capital additions.

The Notes to Financial Statements provide additional detailed information to support the financial statements.

Nature of Operations

The Agency is a joint powers authority (JPA) formed by the Sacramento Municipal Utility District (SMUD) and the Sacramento Municipal Utility District Financing Authority (SFA) in 1993. SFA is a JPA formed by SMUD and the Modesto Irrigation District (collectively, Members). The Agency was formed for the purpose of owning and operating the Campbell Soup Project (Project) and related facilities for electric power generation. The Project, which began commercial operation in 1997, is comprised of a 160 megawatt (MW) natural gas-fired combined cycle cogeneration plant. Campbell Soup closed its Sacramento plant in May 2013 and the Agency's Steam Sales Agreement with Campbell Soup ended in October 2013. The Agency also owns the McClellan Gas Turbine Power Plant (McClellan) which is a 72 MW natural gas-fired simple cycle combustion turbine and has been operating since 1986.

SMUD purchases all of the electricity produced by the Project and McClellan pursuant to the Purchase Power Agreements (PPA) between SMUD and the Agency. The Agency has no employees and is obligated to reimburse SMUD for the actual costs of providing general and administrative services, fuel costs, and other costs paid by SMUD on the Agency's behalf.

The Agency's Commission is comprised of SMUD's Board of Directors. The Agency is a separate legal entity; however, due to the extent of its operational and financial relationship with SMUD, it is included in the consolidated financial statements of SMUD.

Financial & Operational Highlights

In the spring of 2018, the Agency's plant was shut down for a cold iron outage for the Combustion Turbine Inspection. All discovery work was within budget and all other works were completed without incident. The Water Reclamation project was stalled during 2018 due to concerns from the City of Sacramento Department of Utilities about cross-contamination with the potable fire protection system. The Agency is working with the Sacramento Regional County Sanitation District and the Department of Utilities to address these concerns and start accepting recycled water for the Cooling Tower in 2019.

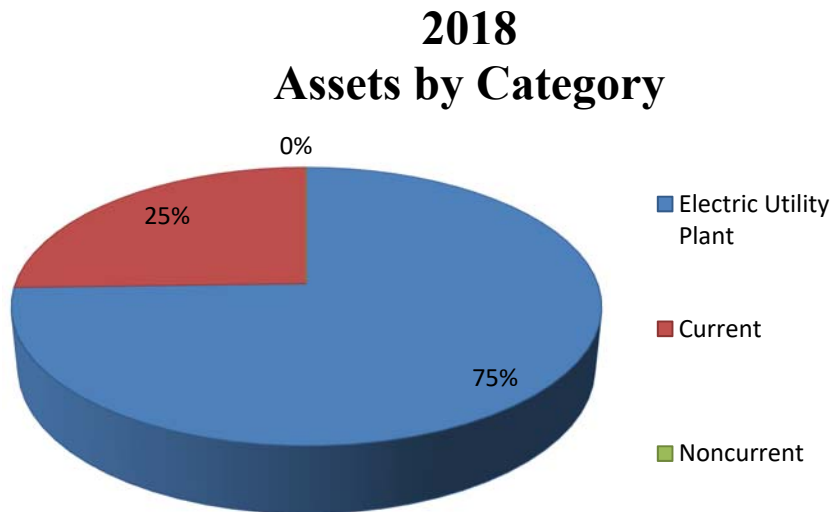
In 2018, the Agency completed the year with an Institute of Electrical and Electronics Engineers (IEEE) Availability rating of 90.46 percent, an IEEE Reliability rating of 99.83 percent and a unit capacity factor of 53.01 percent.

FINANCIAL POSITION

Statements of Net Position Summary
(Dollars in thousands)

	December 31,			Change			
	2018	2017	2016	2018 vs. 2017		2017 vs. 2016	
Assets							
Electric utility plant - net	\$ 59,643	\$ 65,054	\$ 72,233	\$ (5,411)	-8.3%	\$ (7,179)	-9.9%
Current assets	20,356	19,296	18,139	1,060	5.5%	1,157	6.4%
Noncurrent assets	2	2	2	-0-	0.0%	-0-	0.0%
Total assets	<u>\$ 80,001</u>	<u>\$ 84,352</u>	<u>\$ 90,374</u>	<u>\$ (4,351)</u>	-5.2%	<u>\$ (6,022)</u>	-6.7%
Liabilities							
Current liabilities	\$ 6,708	\$ 8,040	\$ 8,256	\$ (1,332)	-16.6%	\$ (216)	-2.6%
Total liabilities	<u>6,708</u>	<u>8,040</u>	<u>8,256</u>	<u>(1,332)</u>	-16.6%	<u>(216)</u>	-2.6%
Net position							
Net investment in capital assets	59,643	65,054	72,233	(5,411)	-8.3%	(7,179)	-9.9%
Unrestricted	13,650	11,258	9,885	2,392	21.2%	1,373	13.9%
Total net position	<u>73,293</u>	<u>76,312</u>	<u>82,118</u>	<u>(3,019)</u>	-4.0%	<u>(5,806)</u>	-7.1%
Total liabilities and net position	<u>\$ 80,001</u>	<u>\$ 84,352</u>	<u>\$ 90,374</u>	<u>\$ (4,351)</u>	-5.2%	<u>\$ (6,022)</u>	-6.7%

The following chart shows the breakdown of the Agency’s assets by category:



2018 Compared to 2017

ASSETS

- The Agency's main asset is its investment in the Project and McClellan, which comprises \$59.6 million in Electric Utility Plant, net of Accumulated Depreciation at December 31, 2018. The Electric Utility Plant - net decreased primarily due to \$7.6 million depreciation expense for the year, partially offset by \$2.2 million addition CT Overhaul and Controls Upgrade, Wet Compression Upgrade, Cooling Towers Louvres and Access Platforms, Safety Showers Flow Meter and Electric Caustic Heater. Electric Utility Plant assets make up about 75 percent of the Agency's assets.
- Current Assets increased primarily due to higher Unrestricted cash as part of normal operations and Materials and supplies, partially offset by lower Receivable from SMUD for the fuel portion of the PPA billings in November and December 2018.

LIABILITIES & NET POSITION

- Current Liabilities decreased due to lower fuel billings from SMUD for November and December 2018.

2017 Compared to 2016

ASSETS

- The Agency's main asset is its investment in the Project and McClellan, which comprises \$65.1 million in Electric Utility Plant, net of Accumulated Depreciation at December 31, 2017. The Electric Utility Plant - net decreased primarily due \$7.5 million depreciation expense for the year, partially offset by a \$0.3 million addition for the Water Reclamation project.
- Current Assets increased primarily due to higher Unrestricted cash as part of normal operations, partially offset by lower Receivable from SMUD for the fuel portion of the PPA billings in November and December 2017.

RESULTS OF OPERATIONS

Summary of Revenues, Expenses and Changes in Net Position

(Dollars in thousands)

	December 31,			Change			
	2018	2017	2016	2018 vs. 2017		2017 vs. 2016	
Operating revenues	\$ 36,421	\$ 31,959	\$ 44,719	\$ 4,462	14.0%	\$ (12,760)	-28.5%
Operating expenses	(39,549)	(37,809)	(49,179)	(1,740)	-4.6%	11,370	23.1%
Operating income	(3,128)	(5,850)	(4,460)	2,722	46.5%	(1,390)	31.2%
Interest income	109	44	10	65	147.7%	34	340.0%
Other income	-0-	-0-	3,368	-0-	0.0%	(3,368)	-100.0%
Change in net position	(3,019)	(5,806)	(1,082)	2,787	48.0%	(4,724)	-436.6%
Net position - beginning of year	76,312	82,118	83,200	(5,806)	-7.1%	(1,082)	-1.3%
Net position - end of year	\$ 73,293	\$ 76,312	\$ 82,118	\$ (3,019)	-4.0%	\$ (5,806)	-7.1%

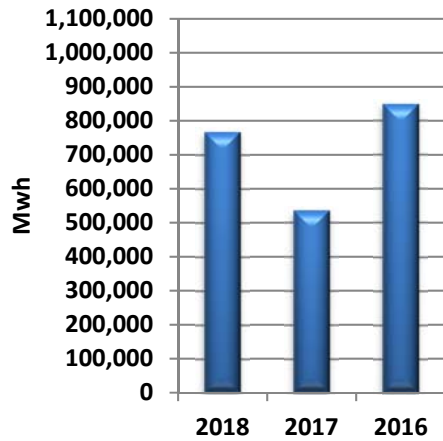
2018 Compared to 2017

OPERATING REVENUES

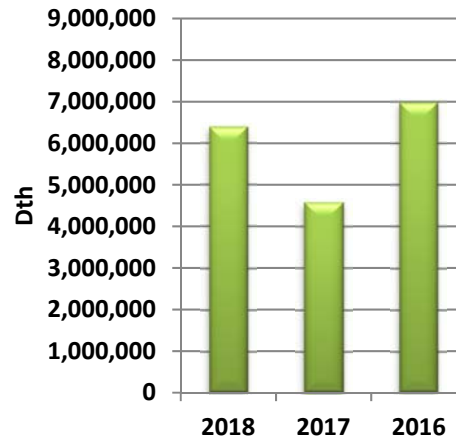
Operating Revenues increased primarily due to higher Power sales to Member. The Agency’s power sales are determined monthly, based on a formula defined in the PPA, which is driven by the Agency’s actual cost of operations. In 2018, more revenue was needed due to higher fuel, operator, capital, overhaul, and insurance costs.

The following charts show power sales and gas consumption in 2018, 2017, and 2016:

Power Sales

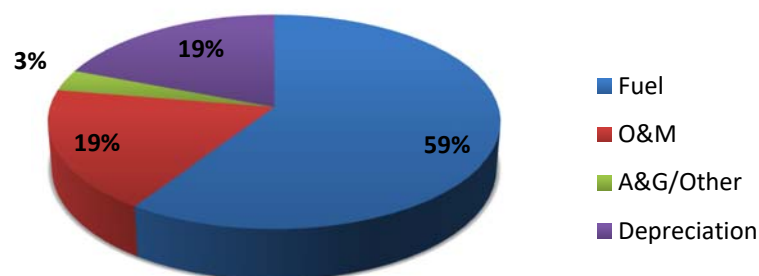


Gas Consumption



OPERATING EXPENSES

2018 Operating Expenses by Category



The following table summarizes Operating Expenses for the years ended December 31 (dollars in thousands):

	December 31,			Change			
	2018	2017	2016	2018 vs. 2017		2017 vs. 2016	
Operating Expenses							
Fuel	\$ 23,457	\$ 21,833	\$ 33,871	\$ 1,624	7.4%	\$ (12,038)	-35.5%
Operations and Maintenance	7,251	7,395	7,497	(144)	-1.9%	(102)	-1.4%
Administrative & general and Other	1,283	1,102	1,126	181	16.4%	(24)	-2.1%
Depreciation	7,558	7,479	6,685	79	1.1%	794	11.9%
Total operating expenses	<u>\$ 39,549</u>	<u>\$ 37,809</u>	<u>\$ 49,179</u>	<u>\$ 1,740</u>	4.6%	<u>\$ (11,370)</u>	-23.1%

- Fuel expense increased due to higher fuel volume of \$8.8 million, partially offset by lower cost of \$7.2 million.

2017 Compared to 2016

RESULTS OF OPERATIONS

- Operating Revenues decreased primarily due to lower Power sales to Member as a result of lower fuel and capital costs, partially offset by the pass through of the California Public Utilities Commission (CPUC) mandated PG&E gas refund in 2016.
- Fuel expense decreased due to lower fuel volume of \$11.6 million and cost of \$0.4 million.
- Other income decreased due to the CPUC mandated PG&E gas refund in 2016.

**SACRAMENTO POWER AUTHORITY
STATEMENTS OF NET POSITION**

	December 31,	
	2018	2017
ASSETS		
ELECTRIC UTILITY PLANT		
Plant in service	\$ 204,763,242	\$ 203,422,570
Less accumulated depreciation	(145,925,967)	(138,368,208)
Plant in service - net	58,837,275	65,054,362
Construction work in progress	806,059	-0-
Total electric utility plant - net	59,643,334	65,054,362
CURRENT ASSETS		
Cash and cash equivalents:		
Unrestricted cash and cash equivalents	8,931,185	7,197,322
Receivables:		
Power sales to Member	6,537,377	8,367,131
Accrued interest and other	31,229	16,115
Materials and supplies	4,687,993	3,577,445
Prepayments	168,132	137,211
Total current assets	20,355,916	19,295,224
NONCURRENT ASSETS		
Other	1,934	2,109
Total noncurrent assets	1,934	2,109
TOTAL ASSETS	\$ 80,001,184	\$ 84,351,695
LIABILITIES AND NET POSITION		
CURRENT LIABILITIES		
Accounts payable	\$ 2,258,167	\$ 2,113,829
Payable due to Member	4,450,119	5,925,585
Total current liabilities	6,708,286	8,039,414
TOTAL LIABILITIES	6,708,286	8,039,414
NET POSITION		
Net investment in capital assets	59,643,334	65,054,362
Unrestricted	13,649,564	11,257,919
TOTAL NET POSITION	73,292,898	76,312,281
COMMITMENTS AND CONTINGENCIES (Notes 7 and 8)		
TOTAL LIABILITIES AND NET POSITION	\$ 80,001,184	\$ 84,351,695

The accompanying notes are an integral part of these financial statements.

SACRAMENTO POWER AUTHORITY
STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

	Years Ended December 31,	
	2018	2017
OPERATING REVENUES		
Power sales to Member	\$ 36,421,448	\$ 31,958,948
Total operating revenues	36,421,448	31,958,948
OPERATING EXPENSES		
Fuel	23,457,280	21,832,555
Operations	6,252,216	6,587,820
Maintenance	998,580	807,300
Administrative and general	1,283,534	1,102,120
Depreciation	7,557,759	7,479,301
Total operating expenses	39,549,369	37,809,096
OPERATING LOSS	(3,127,921)	(5,850,148)
NON-OPERATING REVENUES		
Interest income	108,538	44,066
Total non-operating revenues	108,538	44,066
CHANGE IN NET POSITION	(3,019,383)	(5,806,082)
NET POSITION - BEGINNING OF YEAR	76,312,281	82,118,363
NET POSITION - END OF YEAR	\$ 73,292,898	\$ 76,312,281

The accompanying notes are an integral part of these financial statements.

**SACRAMENTO POWER AUTHORITY
STATEMENTS OF CASH FLOWS**

	Years Ended December 31,	
	2018	2017
CASH FLOWS FROM OPERATING ACTIVITIES		
Receipts from power sales to Member	\$ 38,251,202	\$ 32,246,511
Payments to Member	(26,595,546)	(24,171,599)
Payments to vendors	(7,991,601)	(6,353,090)
Net cash provided by operating activities	3,664,055	1,721,822
CASH FLOWS FROM CAPITAL ACTIVITIES		
Construction expenditures	(2,023,616)	(352,339)
Net cash used in capital activities	(2,023,616)	(352,339)
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest received	93,424	33,232
Net cash provided by investing activities	93,424	33,232
Net increase in cash and cash equivalents	1,733,863	1,402,715
Cash and cash equivalents - beginning of the year	7,197,322	5,794,607
Cash and cash equivalents - end of the year	\$ 8,931,185	\$ 7,197,322
CASH AND CASH EQUIVALENTS INCLUDED IN:		
Unrestricted cash and cash equivalents	\$ 8,931,185	\$ 7,197,322
Cash and cash equivalents - end of the year	\$ 8,931,185	\$ 7,197,322
RECONCILIATION OF OPERATING LOSS TO		
NET CASH PROVIDED BY OPERATING ACTIVITIES		
Operating loss	\$ (3,127,921)	\$ (5,850,148)
Adjustments to reconcile operating loss to net cash provided by operating activities:		
Depreciation	7,557,759	7,479,301
Changes in operating assets and liabilities:		
Receivables	1,829,754	287,563
Other assets	(1,141,294)	(30,466)
Payables and accruals	(1,454,243)	(164,428)
Net cash provided by operating activities	\$ 3,664,055	\$ 1,721,822

The accompanying notes are an integral part of these financial statements.

SACRAMENTO POWER AUTHORITY
NOTES TO FINANCIAL STATEMENTS
As of and for the Years Ended December 31, 2018 and 2017

NOTE 1. ORGANIZATION AND OPERATIONS

The Sacramento Power Authority (Agency) is a joint powers authority (JPA) formed by the Sacramento Municipal Utility District (SMUD) and the Sacramento Municipal Utility District Financing Authority (SFA) pursuant to the California Government Code. SFA is a JPA comprised of SMUD and the Modesto Irrigation District. The purpose of the Agency is to own and operate the Campbell Soup Project (Project) and the McClellan Gas Turbine Power Plant (McClellan) for electric power generation.

The Project, which began commercial operations in 1997, is a 160 megawatt (MW) natural gas-fired combined-cycle cogeneration plant consisting of a combustion turbine generator and a steam turbine generator. The Project is situated on approximately six acres of land which is owned by SMUD and leased to the Agency.

In May 2007, SMUD sold McClellan to the Agency, including the generating equipment and related assets. The McClellan gas turbine is a 72 MW simple cycle combustion turbine and has been operating since 1986. McClellan is located on the United States Air Force property at the former McClellan Air Force Base in Sacramento. The land is leased by SMUD and subleased to the Agency.

The Agency has no employees. The Project and McClellan are operated by Ethos Energy Power Plant Services, LLC (Ethos) under the terms of the Operations and Maintenance Agreement.

Pursuant to the Purchase Power Agreement (PPA), SMUD purchases, on a “take-or-pay” basis, all capacity, energy and environmental attributes of the Project and McClellan. The Agency is obligated to reimburse SMUD for the actual costs of providing general and administrative services, fuel costs, and other costs paid by SMUD on the Agency’s behalf. The Agency was charged \$24.8 million in 2018 and \$22.9 million in 2017 for general and administrative services, fuel costs, and other costs paid by SMUD on the Agency’s behalf.

SMUD is entitled to all rights and property of the Project and McClellan in the event of termination of the JPA agreement. SFA has no obligation to make contributions or advances to the Agency. The JPA agreement will remain in effect until terminated by a supplemental written agreement of the parties; provided, that in no event shall the JPA agreement terminate while any contracts between the Agency and either of the parties or other parties are in effect. Neither SFA nor SMUD has any obligation or liability to the Agency beyond that specifically provided for in the JPA agreement or the Project and McClellan agreements.

The Agency’s Commission is comprised of SMUD’s Board of Directors. The Agency is a separate legal entity; however, it is included in the consolidated financial statements of SMUD as a component unit of SMUD’s financial reporting entity because of the extent of its operational and financial relationships with SMUD.

NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Method of Accounting. The accounting records of the Agency are maintained in accordance with Generally Accepted Accounting Principles for proprietary funds as prescribed by the Governmental Accounting Standards Board (GASB). The Agency's accounting records generally follow the Uniform System of Accounts for Public Utilities and Licensees prescribed by the Federal Energy Regulatory Commission. The financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Electric revenues and costs that are directly related to generation of electricity and steam are reported as operating revenues and expenses. All other revenues and expenses are reported as non-operating revenues and expenses.

Use of Estimates. The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America (U.S.) requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities, revenues and expenses. Actual results could differ from those estimates.

Plant in Service. The Agency generally computes depreciation on Electric Utility Plant on a straight-line basis using five years for software and the remaining life of the JPA for all other capital assets. The costs of replacement units are capitalized. Major overhaul parts are depreciated over their estimated useful lives, ranging from 5 to 15 years. Repair and maintenance costs are charged to expense. When the Agency retires portions of its Electric Utility Plant, retirements are recorded against Accumulated Depreciation and the retired portion of Electric Utility Plant is removed from Plant in Service. Capital assets are generally defined by the Agency as tangible assets with an initial, individual cost of more than five thousand dollars and an estimated useful life in excess of two years.

Cash and Cash Equivalents. Cash and cash equivalents include all debt instruments purchased with an original maturity of 90 days or less and all investments in the Local Agency Investment Fund (LAIF), and money market funds. LAIF has an equity interest in the State of California (State) Pooled Money Investment Account (PMIA). PMIA funds are on deposit with the State's Centralized Treasury System and are managed in compliance with the California Government Code, according to a statement of investment policy which sets forth permitted investment vehicles, liquidity parameters and maximum maturity of investments.

Receivable from Member. The Agency records as a Receivable from Member the amounts due from SMUD for the purchase of power generated by the Project.

Materials and Supplies. Materials and supplies are stated at average cost, which approximates the first-in, first-out method.

Payable to Member. The Agency records as a Payable to Member the amounts due to SMUD for general and administrative services, fuel costs, and other costs paid by SMUD on the Agency's behalf.

Net Position. The Agency classifies its Net Position into three components as follows:

- Net investment in capital assets - This component of net position consists of capital assets, net of accumulated depreciation. Deferred inflows and outflows of resources that are attributable to the acquisition, construction or improvement of those assets are also included.
- Unrestricted - This component of net position consists of the net amount of the assets, deferred outflows of resources, liabilities, and deferred inflows of resources that do not meet the definition of "Net investment in capital assets" or "Restricted."

Power Sales to Member. Power sales to Member are recorded as revenues when the electricity is delivered.

Operating Expenses. Operating expenses include the cost of sales and services, administrative expenses and depreciation on capital assets and are recorded when incurred.

Distributions to Member. Amounts paid to SMUD from surplus funds are recorded as Distributions to Member.

Member Contributions. Amounts contributed by SMUD are recorded as Member Contributions.

Subsequent Events. Subsequent events for the Agency have been evaluated through February 15, 2019, which is the date that the financial statements were available to be issued.

Recent Accounting Pronouncements. In January 2017, GASB issued SGAS No. 84, "*Fiduciary Activities*" (GASB No. 84). This statement establishes standards of accounting and financial reporting for fiduciary activities. GASB No. 84 establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. An activity meeting the criteria should be reported in a fiduciary fund in the basic financial statements. Governments with activities meeting the criteria should present a statement of fiduciary net position and a statement of changes in fiduciary net position. The statement of fiduciary net position reports the assets, deferred outflows of resources, liabilities, deferred inflows of resources, and fiduciary net position of the fiduciary activities. The statement of changes in fiduciary net position reports the additions to and deductions from the fiduciary fund(s). This statement also provides for the recognition of a liability to the beneficiaries in a fiduciary fund when an event has occurred that compels the government to disburse fiduciary resources. This statement is effective for the Agency in 2019. The Agency is currently assessing the financial statement impact of adopting this statement.

In March 2017, GASB issued SGAS No. 85, "*Omnibus 2017*" (GASB No. 85). GASB No. 85 addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits). This statement is effective for the Agency in 2018. The Agency has assessed the financial statement impact of adopting the new statement, and its impact is not material.

In May 2017, GASB issued SGAS No. 86, "*Certain Debt Extinguishment Issues*" (GASB No. 86). The primary objective of this statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources (resources other than the proceeds of refunding debt) are placed in an irrevocable trust for the sole purpose of extinguishing debt. GASB No. 86 also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance. This statement is effective for the Agency in 2018. The Agency has assessed the financial statement impact of adopting the new statement, and its impact is not material.

In June 2017, GASB issued SGAS No. 87, "*Leases*" (GASB No. 87). The objective of this statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. GASB No. 87 requires recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under GASB No. 87, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. The lease liability should be measured at the present value of payments expected to be made during the lease term. As payments are made the lease liability is reduced and an outflow of resources (interest expense) is recognized for the interest on the liability. The lease asset should be amortized in a systematic and rational manner over the shorter of the lease term or the useful life of the

underlying asset. The lease receivable should be measured at the present value of the lease payments expected to be received during the lease term. Any payments received are first allocated to accrued interest receivable and then to lease receivable. The deferred inflow of resources should be recognized as inflows of resources (revenue) in a systematic and rational manner over the term of the lease. The lessor should not derecognize the asset underlying the lease. A lease is defined as a contract that conveys control of the right to use another entity's nonfinancial asset (the underlying asset) as specified in the contract for a period of time in an exchange or exchange-like transaction. Examples of nonfinancial assets include buildings, land, vehicles, and equipment. Any contract that meets this definition should be accounted for under the leases guidance, unless specifically excluded in this statement. The lease term is defined as the period during which a lessee has a non-cancellable right to use an underlying asset, plus the following periods, if applicable. A short-term lease is defined as a lease that, at the commencement of the lease term, has a maximum possible term under the lease contract of 12 months (or less), including any options to extend, regardless of their probability of being exercised. Lessees and lessors should recognize short-term lease payments as outflows of resources (expenses) or inflows of resources (revenues), respectively, based on the payment provisions of the lease contract. This statement is effective for the Agency in 2020. The Agency is currently assessing the financial statement impact of adopting this statement.

In March 2018, GASB issued SGAS No. 88, "***Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements***" (GASB No. 88). The primary objective of this statement is to improve the information that is disclosed in notes to financial statements related to debt, including direct borrowings and direct placements. GASB No. 88 also clarifies which liabilities should be included when disclosing information related to debt. This statement defines debt for purposes of disclosure in notes to financial statements as a liability that arises from a contractual obligation to pay cash (or other assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date the contractual obligation is established. GASB No. 88 also requires additional information related to debt be disclosed, including unused lines of credits; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses. This statement also requires that existing and additional information be provided for direct borrowings and direct placements of debt separately from other debt. This statement is effective for the Agency in 2019. The Agency is currently assessing the note disclosure impact of adopting this statement but does not expect it to be material.

In June 2018, GASB issued SGAS No. 89, "***Accounting for Interest Cost Incurred before the End of a Construction Period***" (GASB No. 89). The objectives of this statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. GASB No. 89 establishes accounting requirements for interest cost incurred before the end of a construction period. This statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity. The GASB has allowed that provided the criteria for regulated operations are met and the entity has elected regulatory accounting, qualifying interest cost may be capitalized as a regulatory asset. This statement is effective for the Agency in 2020. The Agency has assessed the financial statement impact of adopting the new statement and its impact is not material.

In August 2018, GASB issued SGAS No. 90, "***Majority Equity Interests***" (GASB No. 90). The objectives of this statement are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. GASB No. 90 defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method. For all other holdings of a majority equity interest, a government should report the legally separate organization as a component unit. The

government should report an asset related to the majority equity interest using the equity method. This statement is effective for the Agency in 2019. The Agency is currently assessing the financial statement impact of adopting this statement but does not expect it to be material.

NOTE 3. ELECTRIC UTILITY PLANT

The Agency had the following electric utility plant activity during 2018:

	Balance December 31, 2017	Additions	Adjustments/ Transfers/ Disposals	Balance December 31, 2018
Nondepreciable utility plant:				
Construction work in progress	\$ -0-	\$ 2,146,731	\$ (1,340,672)	\$ 806,059
Total nondepreciable utility plant	-0-	2,146,731	(1,340,672)	806,059
Depreciable utility plant:				
Generation	203,422,570	1,340,672	-0-	204,763,242
Less: accumulated depreciation	(138,368,208)	(7,557,759)	-0-	(145,925,967)
Total electric utility plant - net	<u>\$ 65,054,362</u>	<u>\$ (4,070,356)</u>	<u>\$ (1,340,672)</u>	<u>\$ 59,643,334</u>

The Agency had the following electric utility plant activity during 2017:

	Balance December 31, 2016	Additions	Adjustments/ Transfers/ Disposals	Balance December 31, 2017
Nondepreciable utility plant:				
Construction work in progress	\$ 303,034	\$ 409,452	\$ (712,486)	\$ -0-
Total nondepreciable utility plant	303,034	409,452	(712,486)	-0-
Depreciable utility plant:				
Generation	202,818,905	712,486	(108,821)	203,422,570
Less: accumulated depreciation	(130,888,907)	(7,479,301)	-0-	(138,368,208)
Total electric utility plant - net	<u>\$ 72,233,032</u>	<u>\$ (6,357,363)</u>	<u>\$ (821,307)</u>	<u>\$ 65,054,362</u>

NOTE 4. CASH, CASH EQUIVALENTS, AND INVESTMENTS

Cash Equivalents and Investments. The Agency's investments are governed by the California State and Municipal Codes and its Indenture, which allow Agency investments to include: obligations which are unconditionally guaranteed by the U.S. Government or its agencies or instrumentalities; direct and general obligations of the State or any local agency within the State; bankers' acceptances; commercial paper; certificates of deposit; repurchase and reverse repurchase agreements; medium term corporate notes; LAIF; and money market funds. The Agency's investment policy also includes restrictions for investments relating to maximum amounts invested as a percentage of total portfolio and with a single issuer, maximum maturities, and minimum credit ratings.

Credit Risk. This is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. To mitigate the risk, the Agency limits investments to those rated, at a minimum, "A-1" or equivalent for short-term investments and "A" or equivalent for medium-term corporate notes by a nationally recognized rating agency.

Custodial Credit Risk. This is the risk that in the event of the failure of a depository financial institution or counterparty to a transaction, the Agency's deposits may not be returned or the Agency will not be able to recover the value of its deposits, investments or collateral securities that are in the possession of another party. The Agency does not have a deposit policy for custodial credit risk.

At December 31, 2018 and 2017, \$3.1 million and \$1.5 million of the Agency's cash balances were uninsured, respectively. The bank balance is also, per a depository pledge agreement between the Agency and the Agency's bank, collateralized at 135 percent and 134 percent of the collective funds on deposit (increased by the amount of accrued but uncredited interest, reduced by deposits covered by Federal Deposit Insurance Corporation) at December 31, 2018 and 2017, respectively.

Concentration of Credit Risk. This is the risk of loss attributed to the magnitude of an entity's investment in a single issuer. The Agency places no limit on the amounts invested in any one issuer for federal agency securities. The agency had no investments at December 31, 2018 and 2017.

Interest Rate Risk. This is the risk that investments are exposed to fair value losses arising from increasing interest rates. Though the Agency has restrictions as to the maturities of some of the investments, it does not have a formal policy for interest rate risk. The Agency had no investments at December 31, 2018 and 2017.

The following schedules present credit risk by type of security held at December 31, 2018 and 2017. The credit ratings listed are from Standard & Poor's. N/A is defined as not applicable to the rating disclosure requirements.

The Agency's cash and cash equivalents consist of the following:

	Credit Rating	<u>December 31,</u>	
		<u>2018</u>	<u>2017</u>
Cash and Cash Equivalents:			
Deposits	N/A	\$ 3,355,574	\$ 1,715,136
LAIF	Not Rated	<u>5,575,611</u>	<u>5,482,186</u>
Total cash and cash equivalents		<u>\$ 8,931,185</u>	<u>\$ 7,197,322</u>

The Agency's cash and cash equivalents are classified in the Statements of Net Position as follows:

	<u>December 31,</u>	
	<u>2018</u>	<u>2017</u>
Cash and Cash Equivalents:		
Unrestricted funds	\$ 8,931,185	\$ 7,197,322
Total cash and cash equivalents	<u>\$ 8,931,185</u>	<u>\$ 7,197,322</u>

NOTE 5. INSURANCE PROGRAMS

The Agency purchases commercial, property and casualty insurance coverage at levels consistent with coverage on similar facilities. The policies' deductible dollar amounts vary depending on the type of coverage. Excess liability coverage for most claims against the Agency is \$100.0 million. Generally, the maximum risk that the Agency would be exposed to is limited to \$0.3 million for most casualty claims, \$0.5 million for property claims, and up to \$25.0 million for earthquakes. No claims have exceeded the limits of property or liability insurance in any of the past three years. There were no significant reductions in coverage compared to the prior year.

NOTE 6. FAIR VALUE MEASUREMENTS

SGAS No. 72, “Fair Value Measurement and Application (GASB No. 72), defines fair value as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date (an exit price). The Agency utilizes market data or assumptions that market participants would use in pricing the asset or liability, including assumptions about risk and the risks inherent in the inputs to the valuation technique.

GASB No. 72 establishes a fair value hierarchy that prioritizes the inputs used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1) and the lowest priority to unobservable inputs (Level 3). The three levels of the fair value hierarchy defined by GASB No. 72 are as follows:

- Level 1 inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities.
- Level 2 inputs are inputs other than quoted prices included in Level 1 that are observable for an asset or liability, either directly or indirectly.
- Level 3 inputs are unobservable inputs that reflect the Agency’s own assumptions about factors that market participants would use in pricing the asset or liability.

The valuation methods of the fair value measurements are disclosed below. All of the Agency’s investments are valued using Level 2 inputs.

- LAIF - uses the fair value of the pool’s share price multiplied by the number of shares held. This pool can include a variety of investments such as U.S. government securities, federal agency securities, negotiable certificates of deposit, bankers’ acceptances, commercial paper, corporate bonds, bank notes, and other investments. The fair values of the securities are generally based on quoted and/or observable market prices.

The following table identifies the level within the fair value hierarchy that the Agency’s financial assets are accounted for on a recurring basis as of December 31, 2018 and 2017, respectively. As required by GASB No. 72, financial assets and liabilities are classified in their entirety based on the lowest level of input that is significant to the fair value measurement. The Agency’s assessment of the significance of a particular input to the fair value measurement requires judgment and may affect the valuation of the fair value of liabilities and their placement within the fair value hierarchy levels.

Recurring Fair Value Measures (Level 2)

	December 31,	
	2018	2017
Investments reported as Cash and Cash Equivalents:		
LAIF	\$ 5,575,611	\$ 5,482,186
Total fair value investments	\$ 5,575,611	\$ 5,482,186

NOTE 7. COMMITMENTS

Natural Gas Interconnection and Supply Agreements. Pursuant to the Natural Gas Interconnection and Supply Agreements, SMUD supplies all of the natural gas requirements of the Project, McClellan and the Campbell Soup boiler plant (Boiler). The Agency pays for the actual supply, storage and transportation costs for the fuel supplied to the Project, McClellan and the Boiler as specified in these agreements through December 2027.

Operations and Maintenance Agreement. Ethos serves as the Project Operator and is responsible for the primary operation, repair, overhaul and maintenance services of the Project. The Agency pays for such services according to the terms of this agreement and provides, at no cost to Ethos, fuel, water, and power not already provided for in other agreements. At December 31, 2018, the Agency's annual minimum obligation under this agreement was approximately \$3.0 million.

Ground Lease Agreement. The Agency leases land from SMUD under the ground lease agreement expiring December 2030. The minimum lease payment increases or decreases by the Producer Price Index annually. At December 31, 2018, the Agency's annual minimum lease payment was approximately \$0.1 million.

NOTE 8. CONTINGENCIES

General Contingencies. In the normal operation of business, the Agency is party to various claims, legal actions and complaints. Management and the Agency's legal counsel believe that there are no material loss contingencies that would have a material adverse impact on the financial position of the Agency.
